

Commission on Health Care Facilities in the 21st Century



Acute Care Reimbursement and
Systemic Reform Issues

September 2006

“Money Changes Everything”

- We get what we pay for
- \$ affects supply, demand, and location of services
- Opportunity for non-binding recommendations
 - Reimbursement reform
 - Other systemic changes

Discussion Outline

- Describe acute care reimbursement system, focusing on Medicaid
 - Identify major issues
 - Describe reform options
- Systemic reform issues
 - Primary care infrastructure
 - Workforce development
 - Alternate delivery models
 - Information technology

Health Care Reform Act of 1996

- Governs NYS acute care reimbursement system
- A major departure
 - Deregulated inpatient rates for private payers
 - NYS hospitals negotiate rates for 1st time
- Pools established to support “public goods”
 - Bad debt and charity care, GME and others
- Medicare and Medicaid fee-for-service rates continue to be set by federal and state government

A Focus on Medicaid and the Reform Agenda

- Medicaid's Magnitude
 - Among largest items in state/county budgets
 - Approximately \$45 billion/year
 - Pays for more than one quarter of all NYS hospital discharges
- Medicaid's importance varies by institution
- Medicaid policy can influence private and federal payers

Principal Issues in Medicaid Reimbursement

- Inpatient rates
- Rate paradigm
- Obstetrics rates
- Emergency services rates
- Outpatient rates

Medicaid Inpatient Rates

- Current Method
- Issues
 - Base year is outdated (1981)
 - Service Intensity Weights are outdated (1992)
 - “Rate Paradigm”
- Options
 - Recalculate Service Intensity Weights
 - Recognize and Support Safety Net Providers

Medicaid Obstetrics Rates

- Current Method
- Issues
 - Declining availability and access
 - Unreimbursed costs of safety net providers
- Options
 - Comprehensive DRG re-weighting
 - Add-ons to the base rate
 - Tort reform

Medicaid ED Rates

- Current Method
- Issues
 - Adequacy of payment rate
 - Trauma center costs
- Options
 - Continue to raise rates
 - Establish system of tiered rates
 - Implement trauma rates
 - Reduce inappropriate ED utilization

Medicaid Outpatient Rates

- Current Method
- Issues
 - Adequacy of payment rate
 - Payments differ by licensure
- Options
 - Increase outpatient rates
 - Implement “products of ambulatory care”
 - End system of varying payment by type of licensure

Public Goods

- HCRA pools support public goods
- Funded by surcharges and assessments on payers and providers
- Hospital Indigent Care Pool disbursed \$847M in 2006
 - General Hospital Pool \$765M
 - High Need Indigent Care Adjustment \$82M

Indigent Care Pool Distribution

- Method
- Issues
 - Outdated cost and statistical data
 - Safety net hospital costs not fully captured
 - Need vs. “high need” hospitals
- Options
 - Update cost and statistical data
 - Drive greater portion of funds to “high need”

Systemic Issues: Primary Care

- Role of Primary Care
- Access Problems
- Primary Care Reform
 - Ensure a primary care “home”
 - Stem erosion of primary care capacity
 - Invest in facilities, equipment and IT
 - Ensure adequate financial support

Systemic Issues: Workforce Investment

- Economic anchor
- Healthcare accounts for 1 in 9 jobs statewide
- Shortages, recruitment and retention challenges
- Education and training needs
- Technologically sophisticated

Systemic Issues:

Alternate Delivery Models

- Full service hospital not always needed in every community
- Models that provide less are generally not financially viable
- Greater flexibility could reduce duplication, enhance access, and ameliorate impact of full closures

Systemic Issues: Information Technology

- Hospital of the future must be fully “wired” for quality, integration of care across the continuum and for efficiency
- Investment in healthcare IT lags behind other sectors
- New partnership models required